

1 - Agenda Of 11-25-2019

Documents:

[AGENDA.PDF](#)

2 - Community Centers Update - Bobby Pearse/Sears Recreation

Documents:

[2 - COMMUNITY CENTERS UPDATE - BOBBY PEARSE AND SEARS.PDF](#)

3 - Fire Station Improvements

Documents:

[3 - FIRE STATION IMPROVEMENTS.PDF](#)

4 - Downtown Transportation Master Plan

Documents:

[4 - DOWNTOWN TRANSPORTATION MASTER PLAN.PDF](#)

5 - Bias-Based Intimidation - Proposed Ordinance

Documents:

[5 - BIAS-BASED INTIMIDATION ORDINANCE.PDF](#)

6 - Springwood Cemetery Columbarium

Documents:

[6 - SPRINGWOOD CEMETERY COLUMBARIUM.PDF](#)



CITY COUNCIL OF THE CITY OF GREENVILLE WORK SESSION MEETING

**Greenville City Hall
206 S. Main Street
Ninth Floor Conference Room**

**Monday, November 25, 2019
4:00 p.m.**

CITY COUNCIL: Mayor Knox White; Councilmember Jil Littlejohn, Mayor Pro Tem; Councilmember Amy Doyle, Vice Mayor Pro Tem; Councilmember Wil Brasington; Councilmember Lillian B. Flemming; Councilmember George W. Fletcher; Councilmember Russell Stall

CITY STAFF: City Manager John McDonough; City Attorney Michael S. Pitts; City Clerk Camilla G. Pitman

AGENDA

- | | | |
|-----------|--|------------------|
| 1. | Call to Order | 4:00 p.m. |
| 2. | Community Centers Update (Bobby Pearce/Sears Recreation)
<i>(Senior Landscape Architect Edward Kinney)</i> | 4:00 p.m. |
| 3. | Fire Station Improvements
<i>(Fire Chief Stephen Kovalcik)</i> | 4:10 p.m. |
| 4. | Downtown Transportation Master Plan
<i>(Engineering Services Manager Dwayne Cooper)</i> | 4:20 p.m. |
| 5. | Bias-Based Intimidation – Proposed Ordinance
<i>(City Attorney Mike Pitts)</i> | 4:50 p.m. |
| 6. | Springwood Cemetery Columbarium
<i>(Senior Landscape Architect Edward Kinney)</i> | 5:00 p.m. |
| 7. | Adjourn | 5:15 p.m. |



Bobby Pearse / Sears Rec Community Center Facility Needs

City of Greenville
Parks and Recreation

11/25/19

Recreation Facilities



Bobby Pearce Community Center

Built in 1971 Sq. Ft.: 2644

Tree fell on building May 2018

Neighborhoods Served: North Main

Renovate Facility: \$250,000

Parking Lot/ADA improvements: \$100,000

Total: \$350,000 (estimate)

Current Approved Funding: \$0



Sears Recreation Center

Built in 1977 Sq. Ft.: 10,000

Structural concerns in stairwell

Neighborhoods Served: E Park / Heritage / City

Stairwell Repair: \$242,000

Bathroom/Kitchen/ADA improvements: \$108,000

(includes Log Cabin)

Total: \$350,000

Current Approved Funding: \$0

Bobby Pearse Community Center



REPAIR

- **Repair/Renovate the existing structure - \$250,000 (est.)**
 - Interior demolition and abatement of asbestos
 - Renovate the building within existing footprint
 - Address identified ADA issues
 - Price includes basic, low end tile, fixtures, cabinetry, etc.
 - P&R recommends building in contingency funds for beyond minimal upgrades for FFE
- **Parking Lot Improvements - \$100,000**
 - Improve parking lot and address external accessibility concerns (grading, paving, striping, address drainage issues, etc.)

TOTAL ESTIMATE: \$350,000 (cost may be lower pending potential insurance recovery)



SEARS RECREATION

Sears Recreation Center



Interior

- Structural concerns in stairwell - \$242,000
 - The roof over the stairwells on both sides of the building leaks and has created structural concerns resulting in life and safety hazards.
 - Potential need to discontinue services for health / safety / welfare
 - Building Codes and Purchasing Department have approved this as an emergency situation for permit and procurement expediency
- Restroom/kitchen renovations and ADA upgrades = \$108,000
 - **Total Estimate: \$350,000**

Summary

Facility	Priority	Estimated Cost
Bobby Pearse Community Center	Repair/Renovate building	*\$250,000 (may be lower pending potential insurance recovery)
Bobby Pearse Community Center & North Main Rotary Park	Improve parking lot and address external accessibility concerns (grading, paving, striping, address drainage issues, etc.)	\$100,000
Sears Recreation Center	Repair structural concerns in stairwell plus contingency for temporary roof structure during repair	\$242,000
Sears Recreation Center	Restroom/kitchen renovations and ADA upgrades	\$108,000
Sears Recreation Center	Redirected unallocated NPP funding	(\$160,000)
	Total Need for Prioritized Projects:	*\$540,000

NEXT STEPS

Bobby Pearce Community Center

- Release architect to refine specs and prepare permit and bid documents
- Bid construction / repair to include parking lot
- Appropriate funding when bid prices received
- **No further Council action needed at this time**

Sears Recreation Center

- **Requested Council Action -Pass ordinance to appropriate \$190,000 for emergency repairs**
- City Manager to redirect \$160,000 of unused NPP funds for emergency repairs
- Release architect to refine specs for bathroom and kitchen repair and upgrades
- Release contractor to perform emergency repairs

Greenville Fire Dept. Critical Facility Needs

November 25, 2019



Summary of Needs

Station Renovations (\$150k)

- Stations #2 (West End) and #5 (Pleasantburg)
 - Finish roof work (\$20k)
 - Interior Renovations (\$85k)
 - Haz-Mat Building (\$45k)

Office Relocation (\$50k)

- Relocate Chief and Admin Assistant to Services Division at Greenville Convention Center

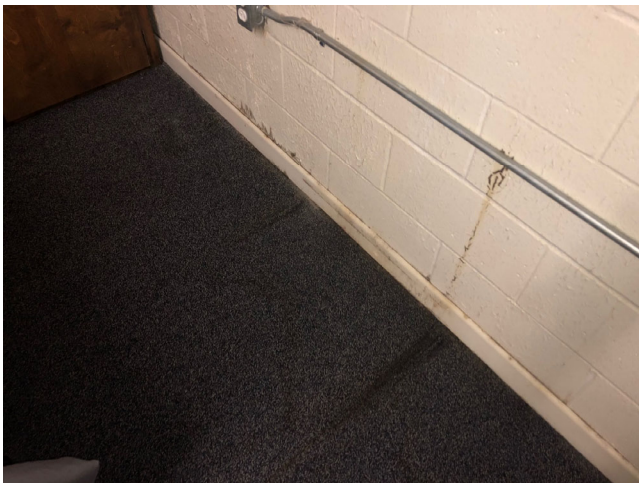
Classroom Building at training grounds (\$225k additional funding)

- Current funding available - \$225,600
- Total funding needed - \$450,000
- Additional funding needed - \$ 224,400

Total Additional Needs (\$425,000)

Funding Source: General Fund Fund Balance Appropriation

Station #2



8

Station #5



Station #5 Haz-Mat Building



Classroom at Training Grounds





City of Greenville Downtown Transportation Master Plan

Phase I



11/25/2019



- 01 Study Purpose
- 02 Establishing Existing Conditions
- 03 Public Involvement
- 04 Developing Short-Term Needs
- 05 Recommended Short-Term Projects
- 06 Developing Future Trends

Study Purpose

Downtown Transportation Master Plan Project Statement

Evaluate how conditions have changed since previous Downtown Transportation Master Plan (1999)

Explore the feasibility of preliminary concepts from the 2019 Downtown Strategic Master Plan

Develop a comprehensive project list for use in conjunction with future updates to the Greenville Pickens Area Transportation Study (GPATS) Long-Range Transportation Plan to secure funding support.

Establishing Existing Conditions

Information is first gathered to establish a picture of transportation mobility within the study area.



Review of Previous Studies



Origin-Destination Trip Assessment



Traffic Data Collection



Intersection Capacity Analysis



Crash Analysis



Travel Demand Modeling



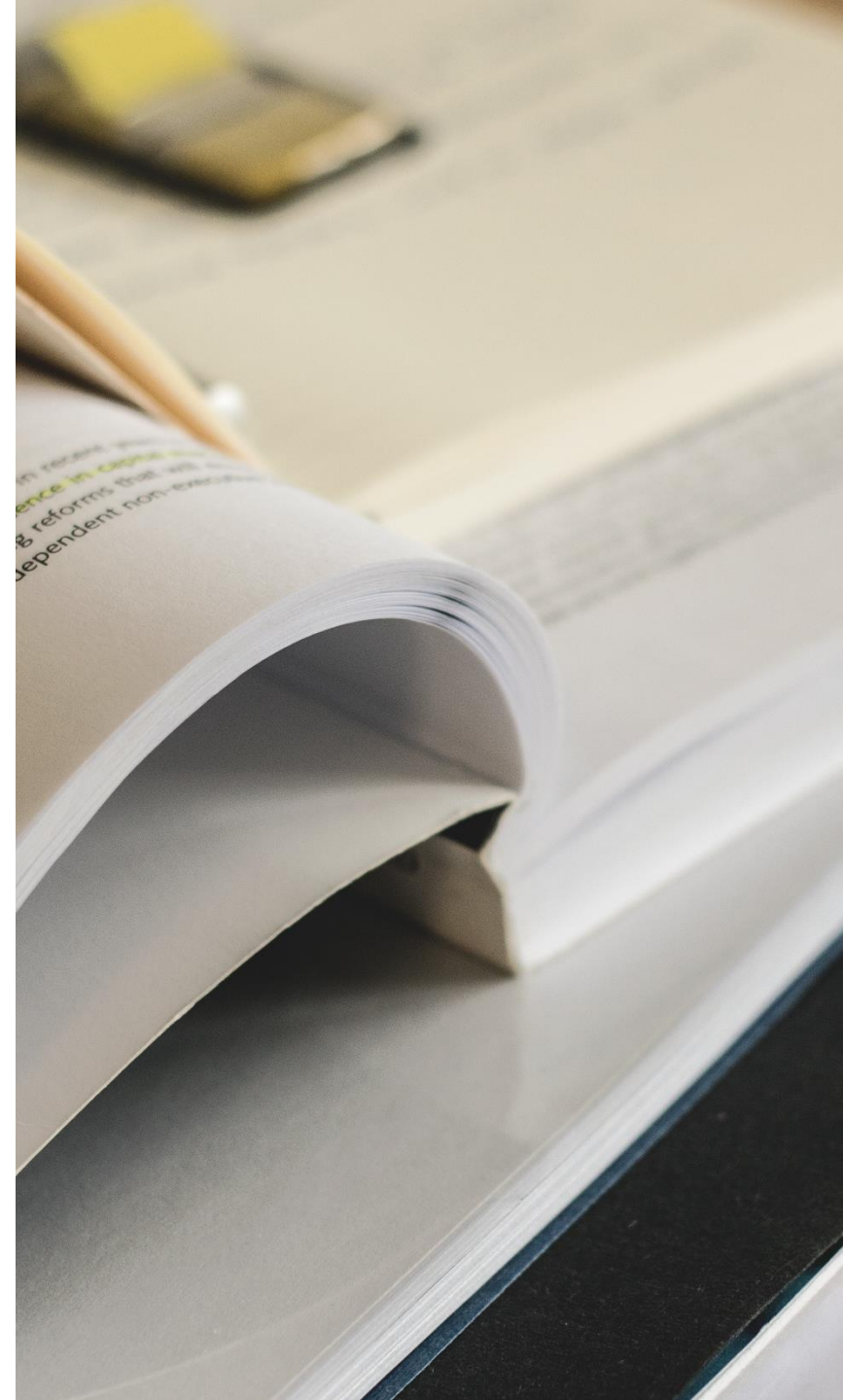
Inventory of Transit, Bicycle,
and Pedestrian Infrastructure



Establishing Existing Conditions

Previous Planning Document Review

- Greenville Downtown Transportation Master Plan, 1999
- GPATS Horizon 2040 Long Range Transportation Plan, 2018
- Trails and Greenways Master Plan, 2007
- Downtown Greenville Master Plan, 2008
- Downtown Streetscape Master Plan, 2010
- Bikeville: City of Greenville Bicycle Master Plan, 2011
- Greenlink Comprehensive Operations Analysis, 2017
- Greenlink Transit Development Plan, 2018



Establishing Existing Conditions

Information is first gathered to establish a picture of transportation mobility within the study area.



Data collection

- Intersection and roadway traffic counts
- Crash data
- GPATS travel demand model output
- Signal timing plans
- Origin-destination data
- Transit ridership
- Bicycle and pedestrian infrastructure

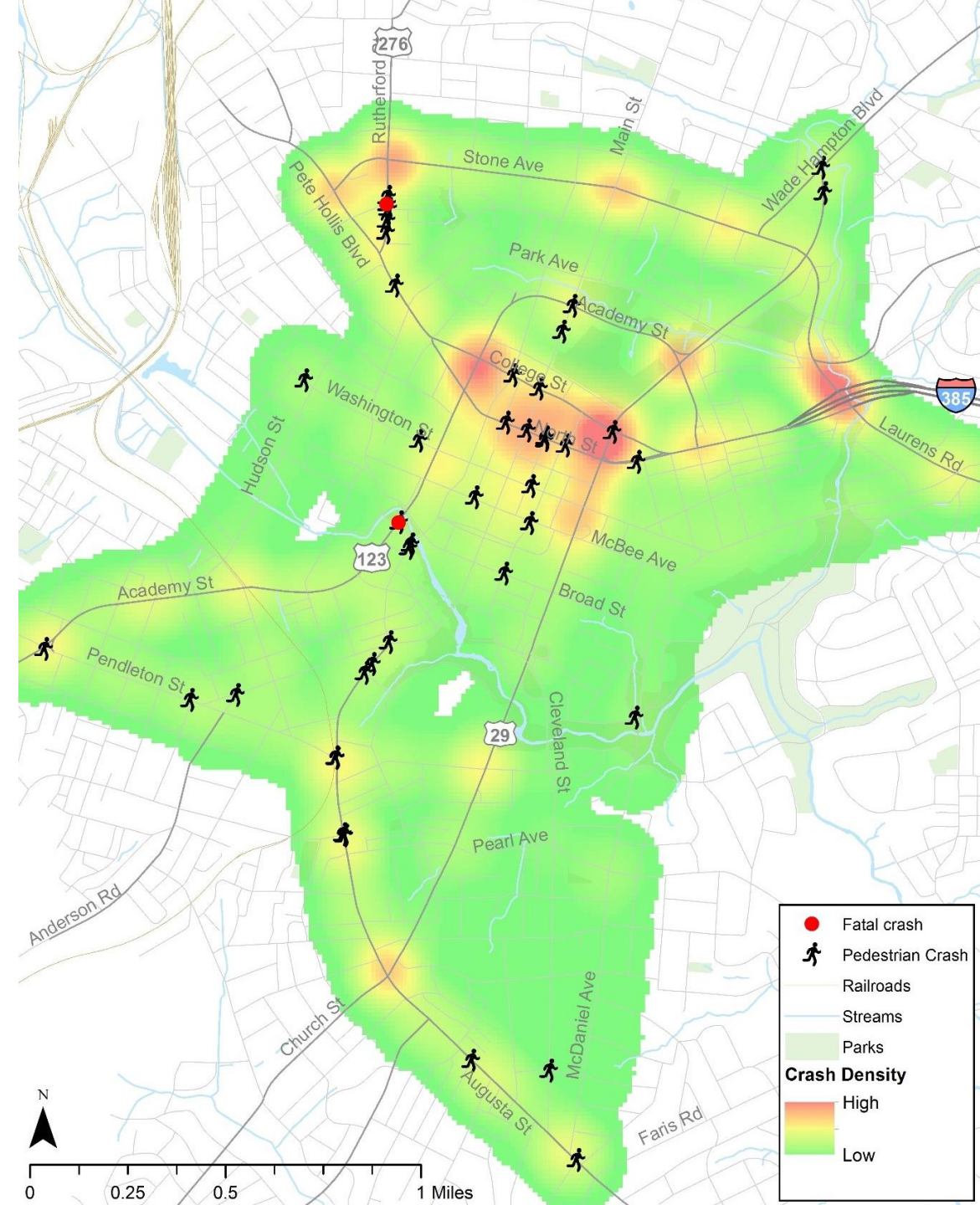


Establishing Existing Conditions



Analysis of crash data

- Identification of high-frequency crash locations based on recorded incidents between 2015-2017
- High rates of crashes involving pedestrians indicate possible locations of insufficient pedestrian infrastructure



Establishing Existing Conditions

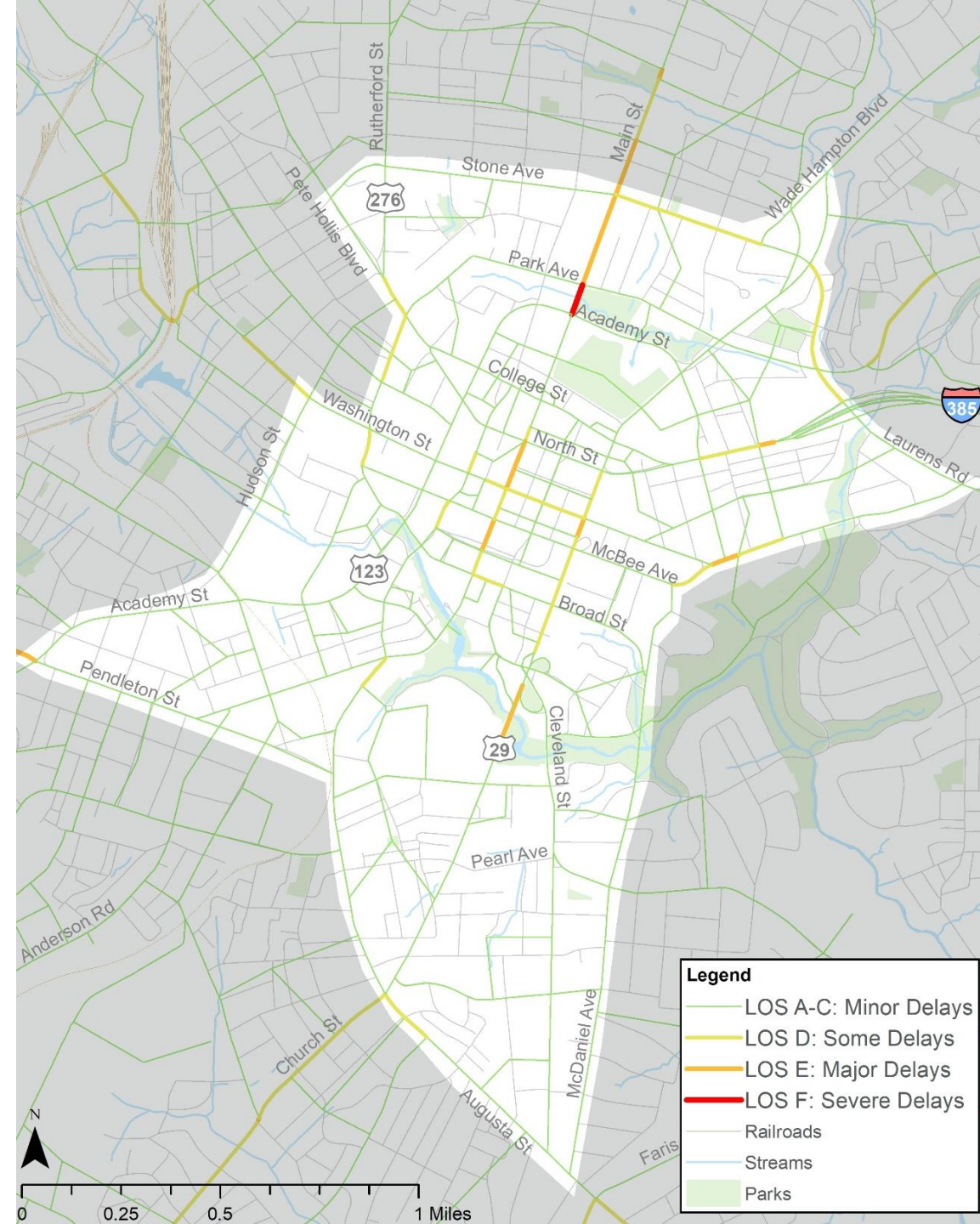


Travel demand modeling

- Identification of congested areas based on regional model projections

Traffic analysis

- Identification of poor roadway and intersection operations based on level of service (LOS) calculations



Establishing Existing Conditions



Origin-destination study

- Analysis of trips traveling into and out of the downtown area to determine which routes are most favored by drivers

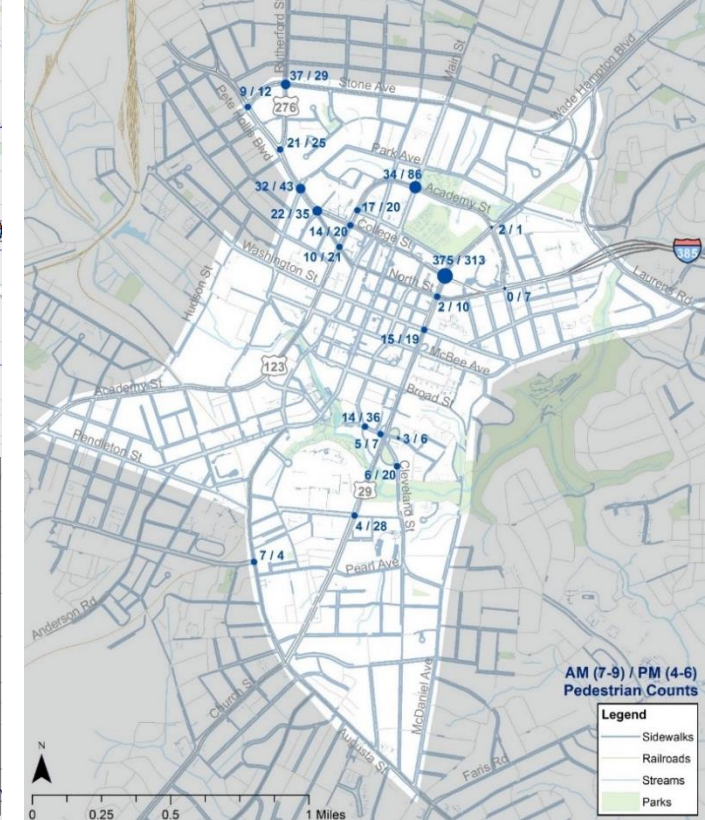
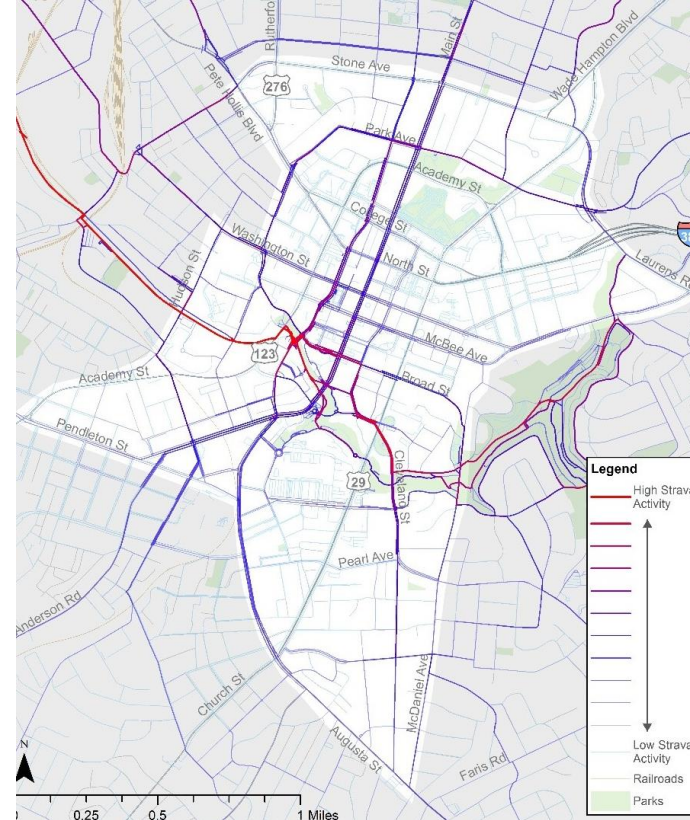


Establishing Existing Conditions

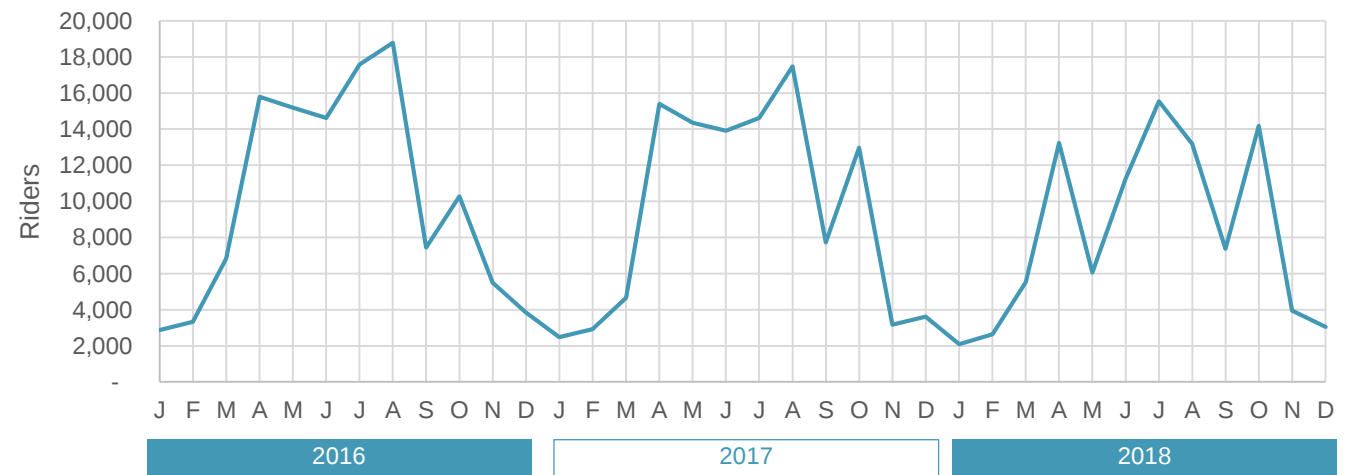


Review of bicycle, pedestrian, and transit infrastructure

- Bike facility usage data collected from Strava fitness app
- Pedestrian counts collected for major study-area intersections
- Analysis of ridership data for Greenlink buses and trolley routes



Monthly Trolley System Ridership, 2016-2017



Public Involvement

Survey and Public Meeting

July
2019

Survey administered online and in a public meeting in July 2019

789

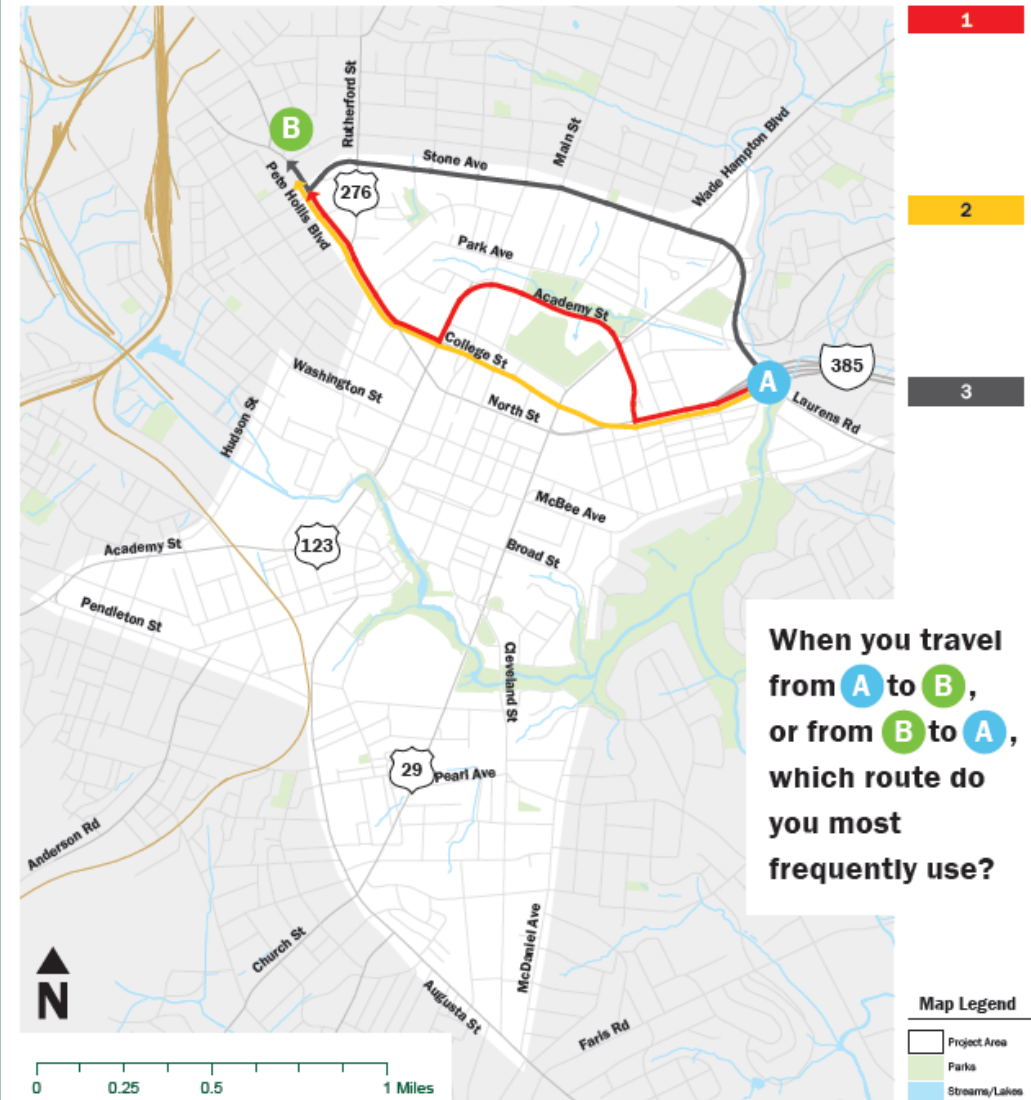
Quantitative responses and open comments from 789 respondents

Identified feedback such as:

- Residents' preferred routes and modes to/from/through downtown
- Congested corridors and intersections during peak hours
- Residents' support for general solutions such as road diets, one-way and two-way conversions, and creation of a bypass

Route Map

Downtown Transportation Master Plan



Public Involvement

Public Input

Common areas identified by survey respondents:

1

Congestion and navigation difficulty on Stone Avenue between Rutherford Street and I-385

2

Academy Street congestion and signal coordination issues

3

Main Street congestion due to conflicts between pedestrians, on-street parking, and through traffic

4

Butler Avenue congestion and speeds

5

Other issues, including bicycle/pedestrian network safety and connectivity, traffic signal coordination, insufficient turn lanes, transit deficiencies, etc.

Developing Short-Term Needs

Based on:

- Traffic analysis, crash data, public responses
- City of Greenville Downtown Strategic Master Plan (DSMP) recommendations
- Downtown Streetscape Master Plan (2010), Bikeville: City of Greenville Bicycle Master Plan (2011), Greenlink Comprehensive Operations Analysis (2017), Greenlink Transit Development Plan (2018), GPATS 2040 Horizon LRTP (2018), etc.
- Additional observation and analysis of project area



Developing Short-Term Needs

Long-term vs. Short-term

Short-term projects: focus on addressing issues using improvements to the existing network, with minimal recommendations for new roadway alignments or widening not considered necessary in the near future

Long-term projects: might involve detailed design work and/or extensive construction or reconstruction of roadways to produce the desired results



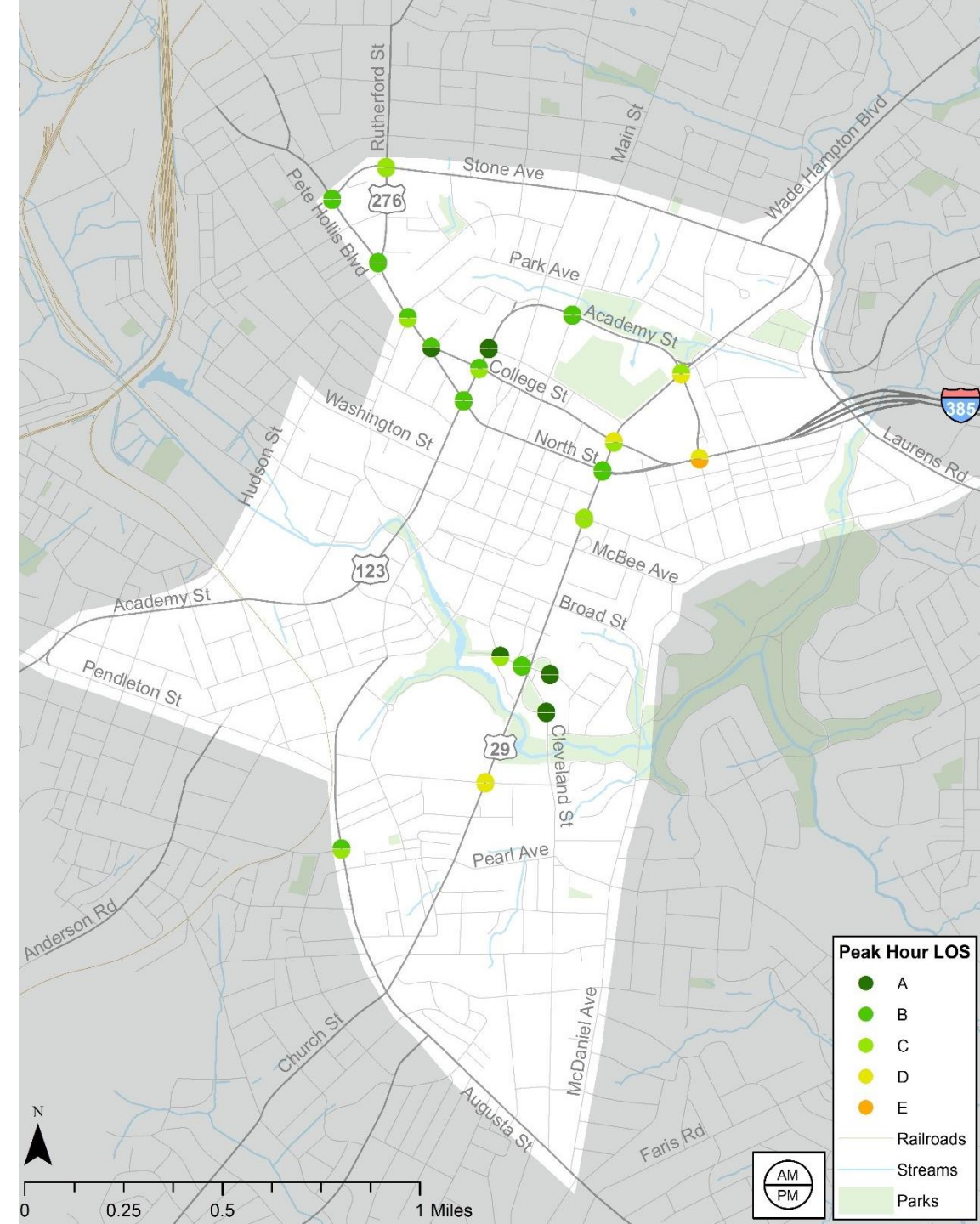
Developing Short-Term Needs

Traffic Analysis Needs

- Target LOS for urban SCDOT roadways is C
- Several intersections already exhibit LOS D or E under existing peak-hour conditions

AM PM

- ● University Ridge and Church Street
- ● College Street/Beattie Place and Church Street
- ● Academy Street and Church Street
- ● Academy Street and East North Street

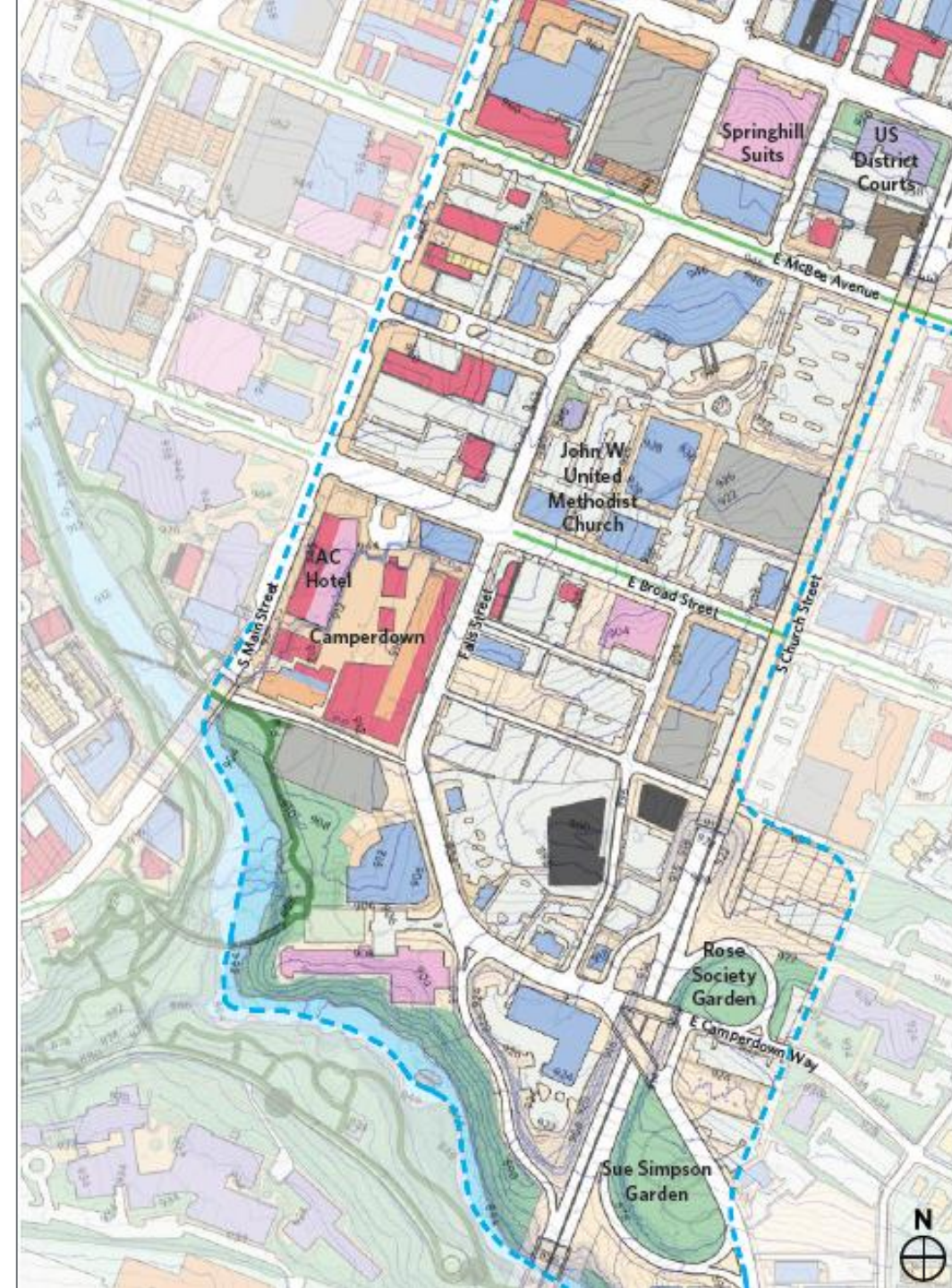
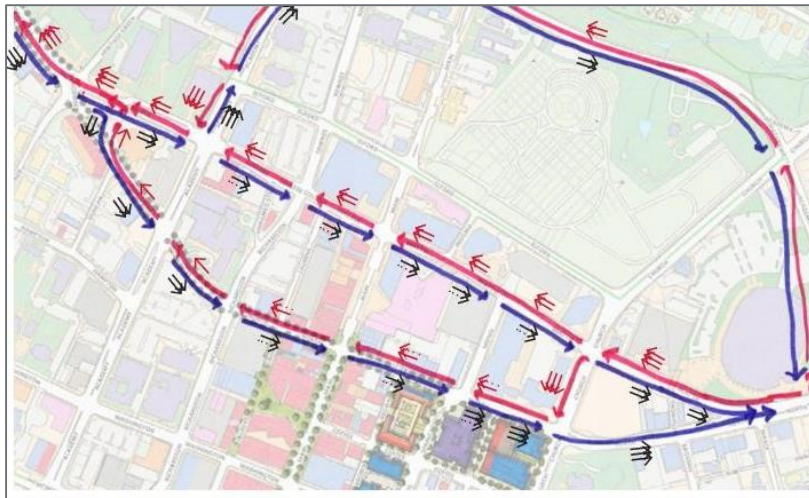


Developing Short-Term Needs

DSMP Recommendations

Addressed four major focus areas related to the transportation network as identified in the Downtown Strategic Master Plan

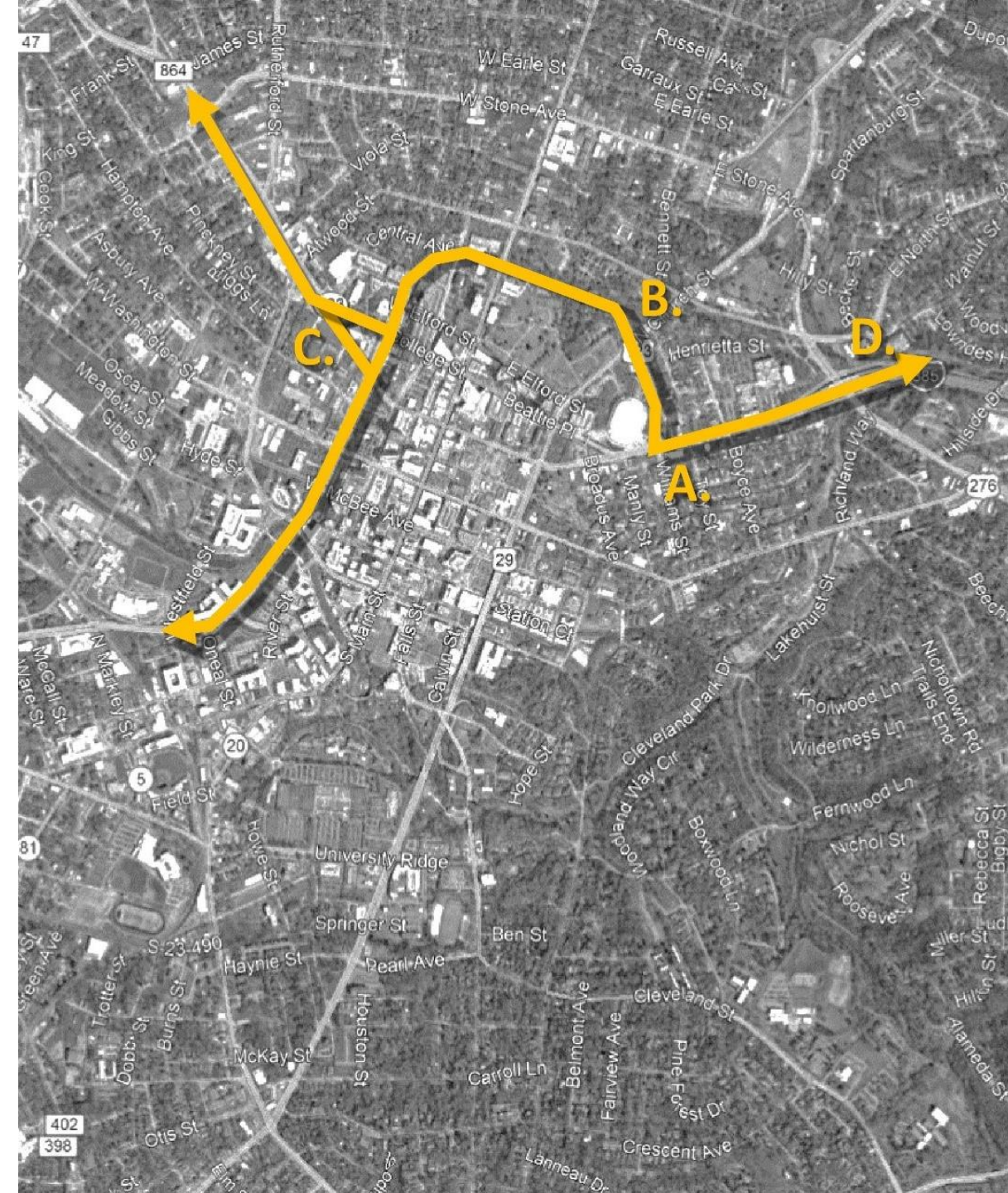
- East Downtown
- Augusta Street and South Downtown
- Pete Hollis Boulevard/Buncombe Street corridor
- College Street/North Street one-way pair



Developing Short-Term Needs

DSMP Recommendations

- Data indicated high rates of trips passing through central downtown to get from one side of the city to the other
- Drawing these trips onto a designated bypass route could decrease congestion on major crosstown connectors
- Academy Street forms a natural bypass that provides east/west and north/south connections

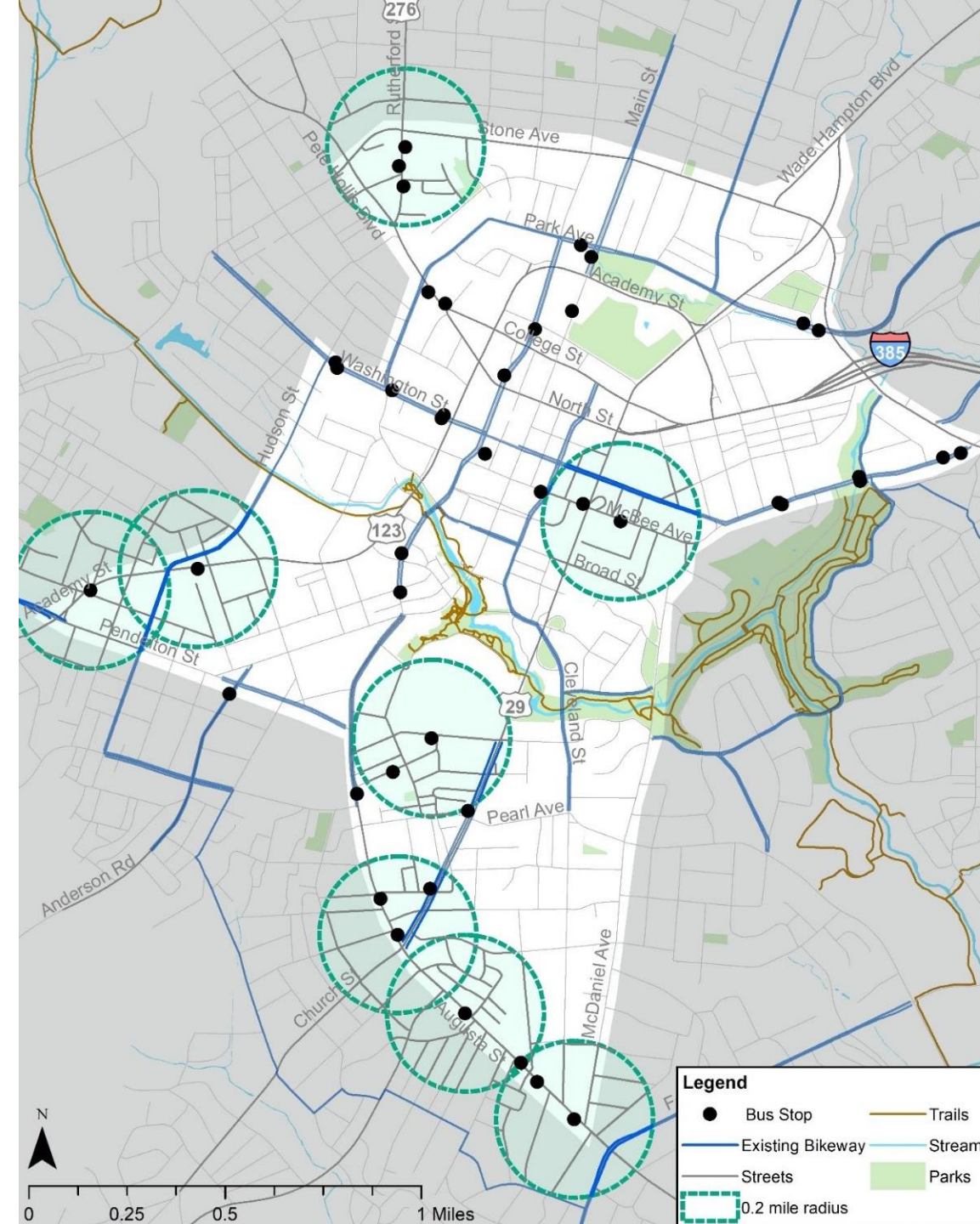


Developing Short-Term Needs



Bicycle/Pedestrian/Transit Connectivity

- Analysis of bike and pedestrian networks alongside Greenlink stop locations to determine which transit stops lack connectivity to the other modes
- Bike and pedestrian networks can be improved to provide accessibility to transit facilities and create an increased range of mobility for transit riders



Recommended Short-Term Projects

Identified 66 possible short-term projects involving:

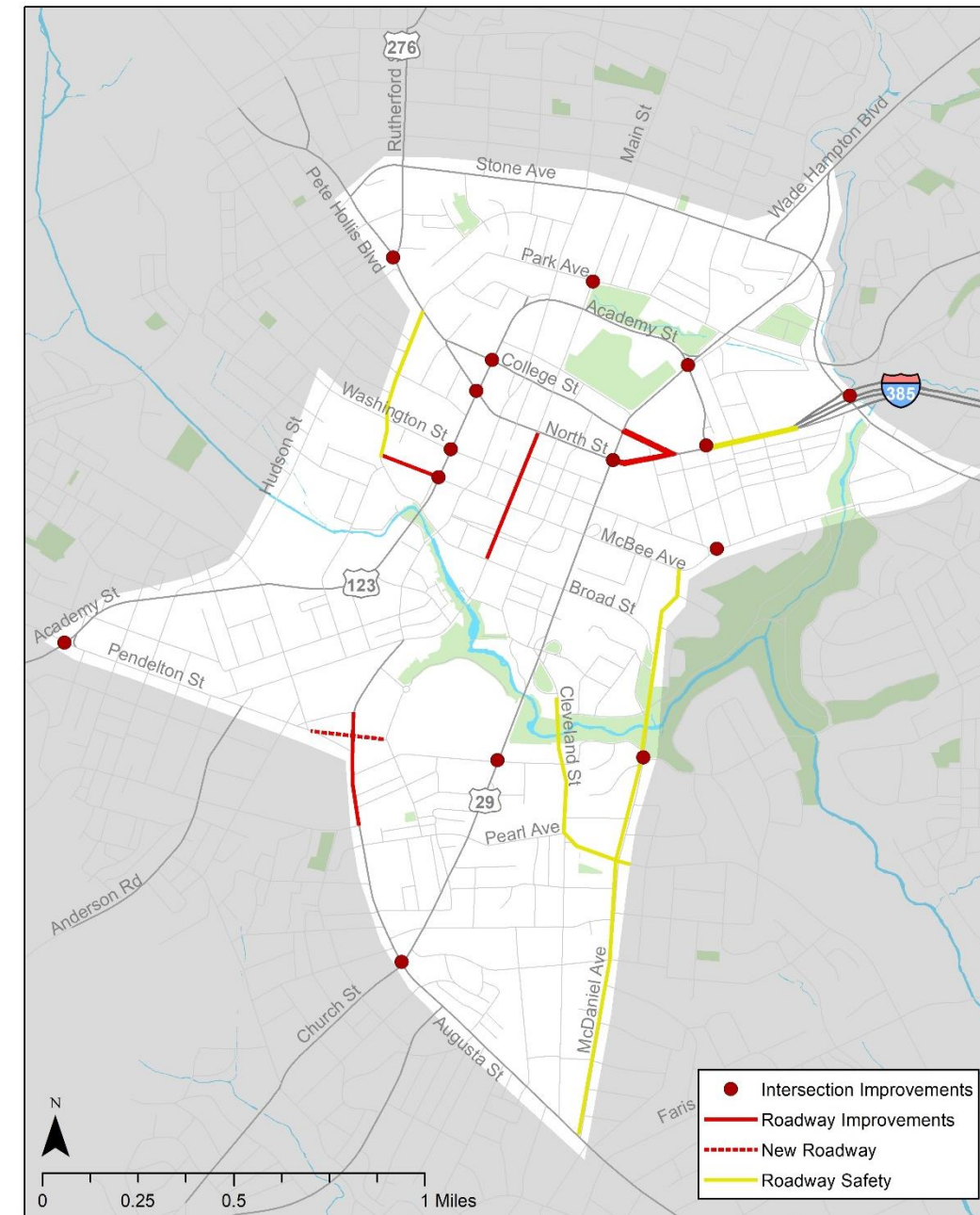
- Roadway improvements
- Downtown area bypass on Academy Street
- Bicycle, pedestrian, and transit needs
- Traffic signal retiming and intelligent transportation systems (ITS)



Recommended Short-Term Projects

Roadway Improvement Projects

- Promote connectivity and efficiency of Academy Street for use as a bypass
- Improve connectivity of Augusta Street corridor in conjunction with the development of the County Square site
- Improve operations and configuration of specific intersections around the study area
- Enact road diets and/or traffic calming measures on high-volume neighborhood corridors



Recommended Short-Term Projects

Academy Street Downtown Bypass

Project ID 1: Academy St & North Street



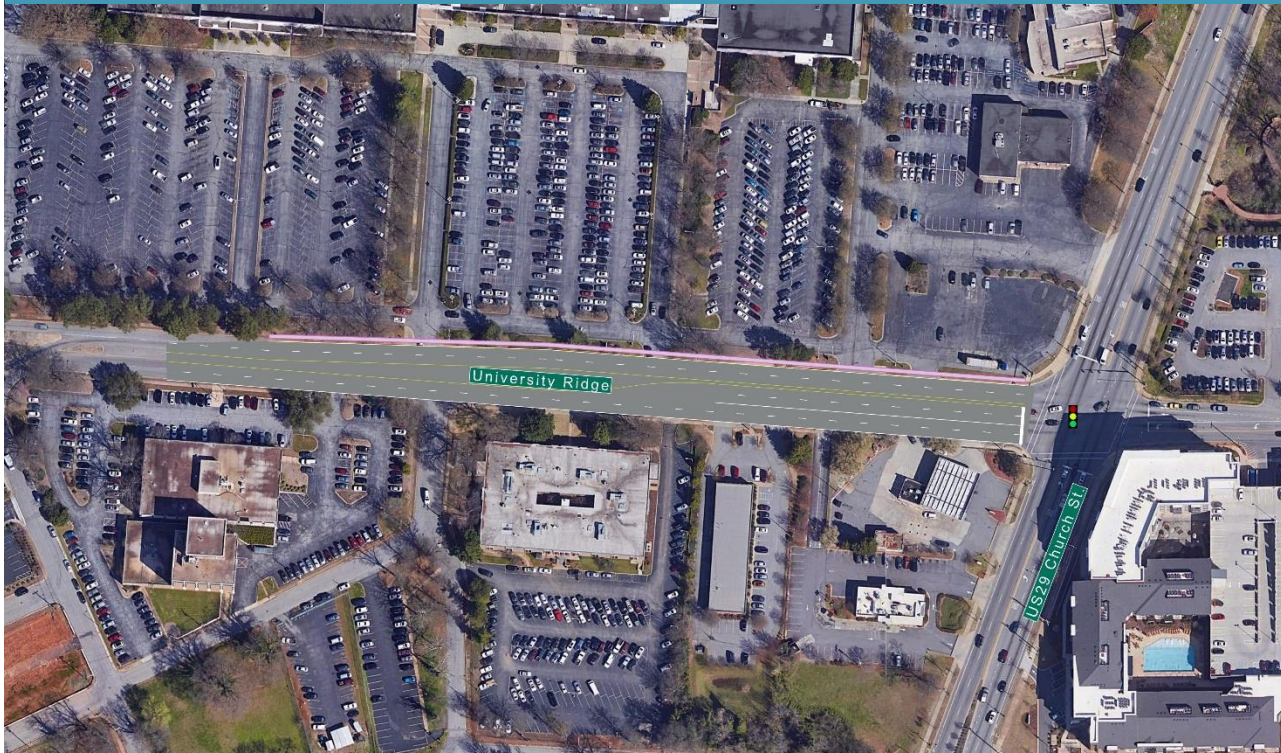
Project ID 4: Academy St & Church Street



Recommended Short-Term Projects

Augusta Street/University Ridge at Proposed County Square Redevelopment Site

Project ID 2: Church St & University Ridge



Augusta St Alternatives



Recommended Short-Term Projects

Intersection Improvements

Project ID 9: I-385 Southbound On-ramp Access Improvements

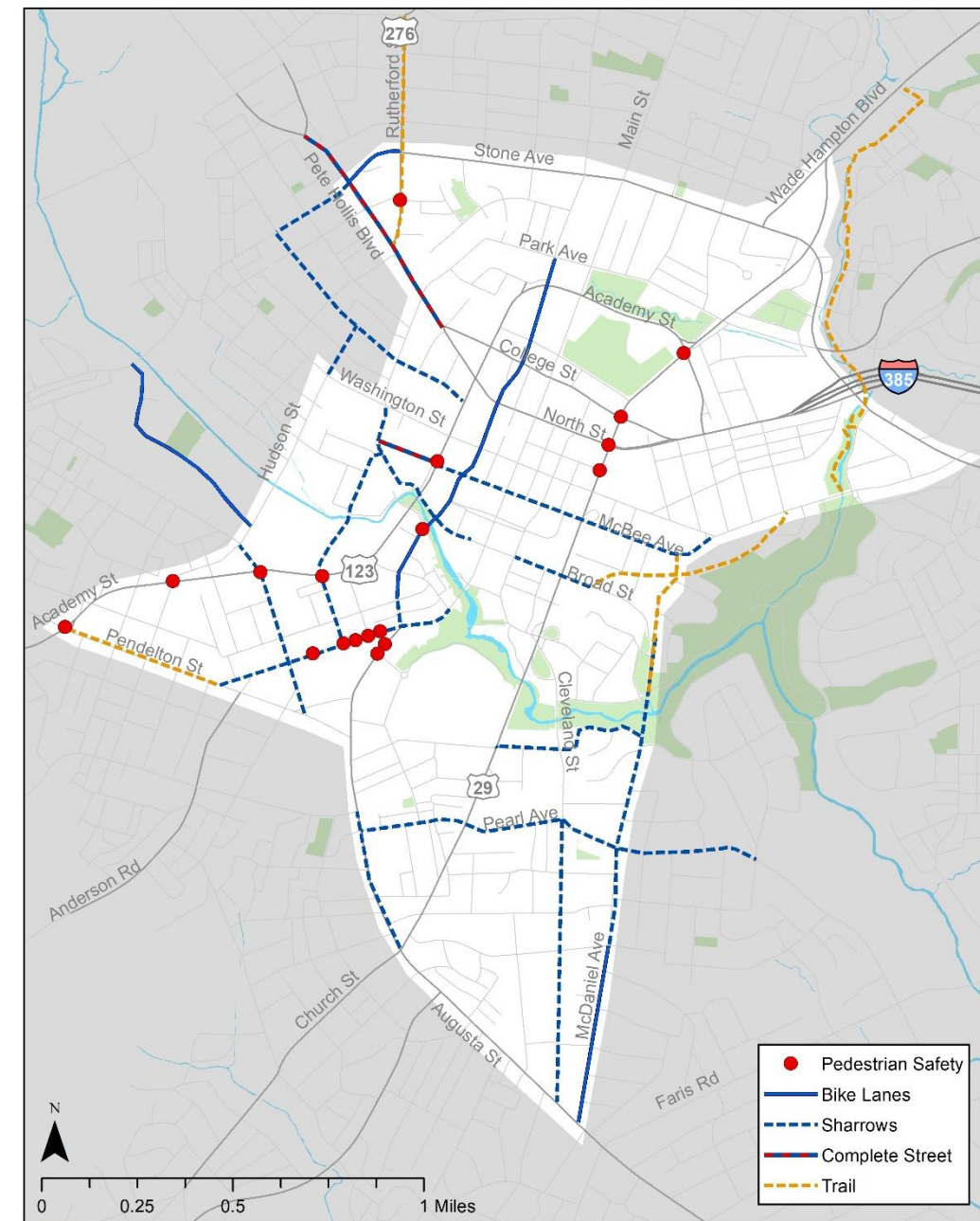


Recommended Short-Term Projects



Bicycle, Pedestrian, and Transit Needs

- Improve bicycle and pedestrian network connectivity and safety throughout downtown
 - Bike lanes, sharrows, and complete streets
 - Sidewalks, crosswalks, and pedestrian crosswalk beacons
- Provide connections between bike/ pedestrian infrastructure and transit stops to increase the effectiveness of alternative mode networks



Recommended Short-Term Projects

Bicycle, Pedestrian, and Transit Needs

Project ID 29: Rutherford St Mid-block Pedestrian Crossing

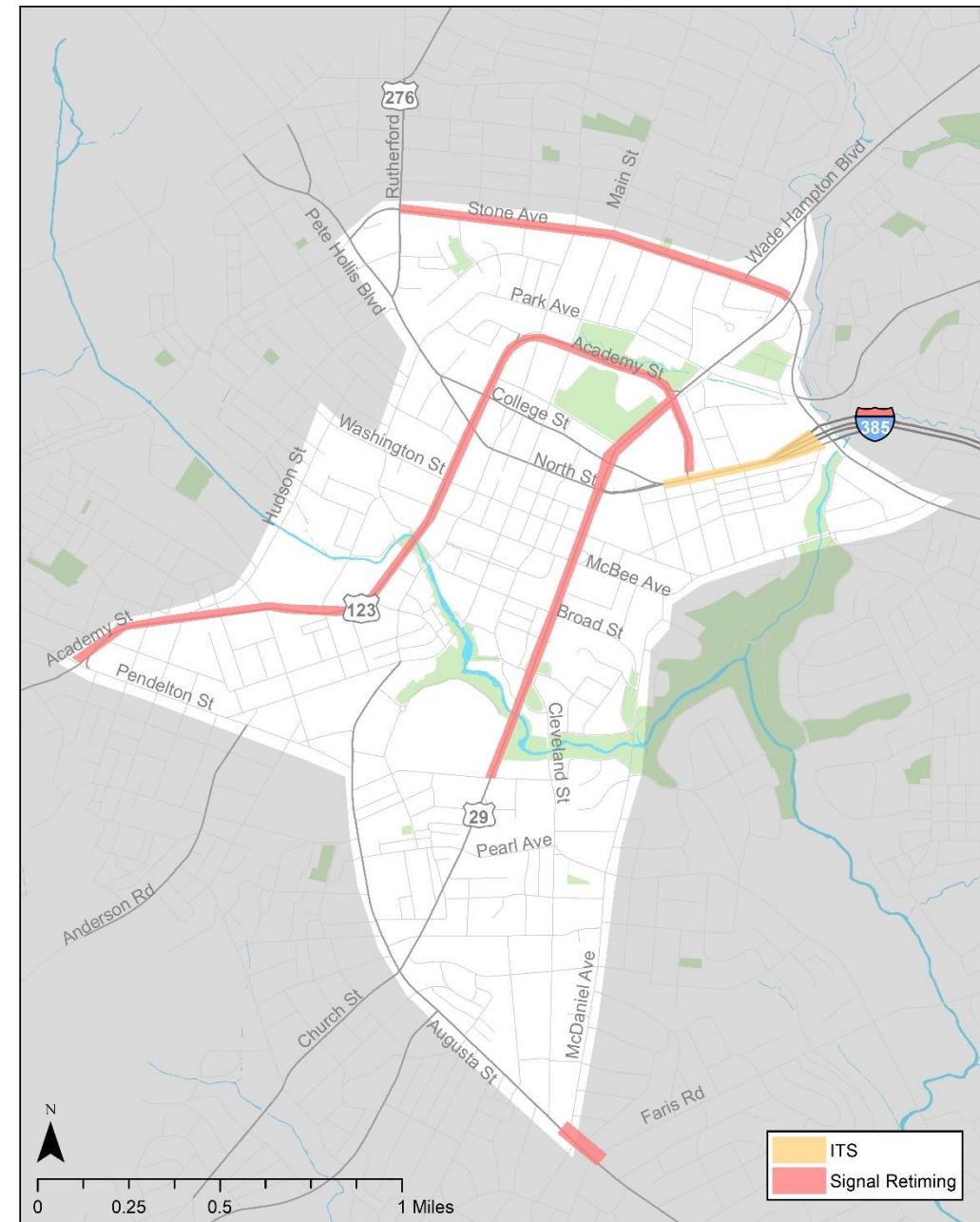


Recommended Short-Term Projects



Traffic Signal Timing and ITS

- Signal coordination recommended for major arterial corridors
 - Academy Street/US 123
 - Church Street/US 29
 - Stone Avenue
- Employ Dynamic Messaging Signs (DMS) on I-385 inbound to Greenville to provide realtime traffic information about downtown roads, i.e. special event updates or travel times on Academy Street to encourage bypass usage





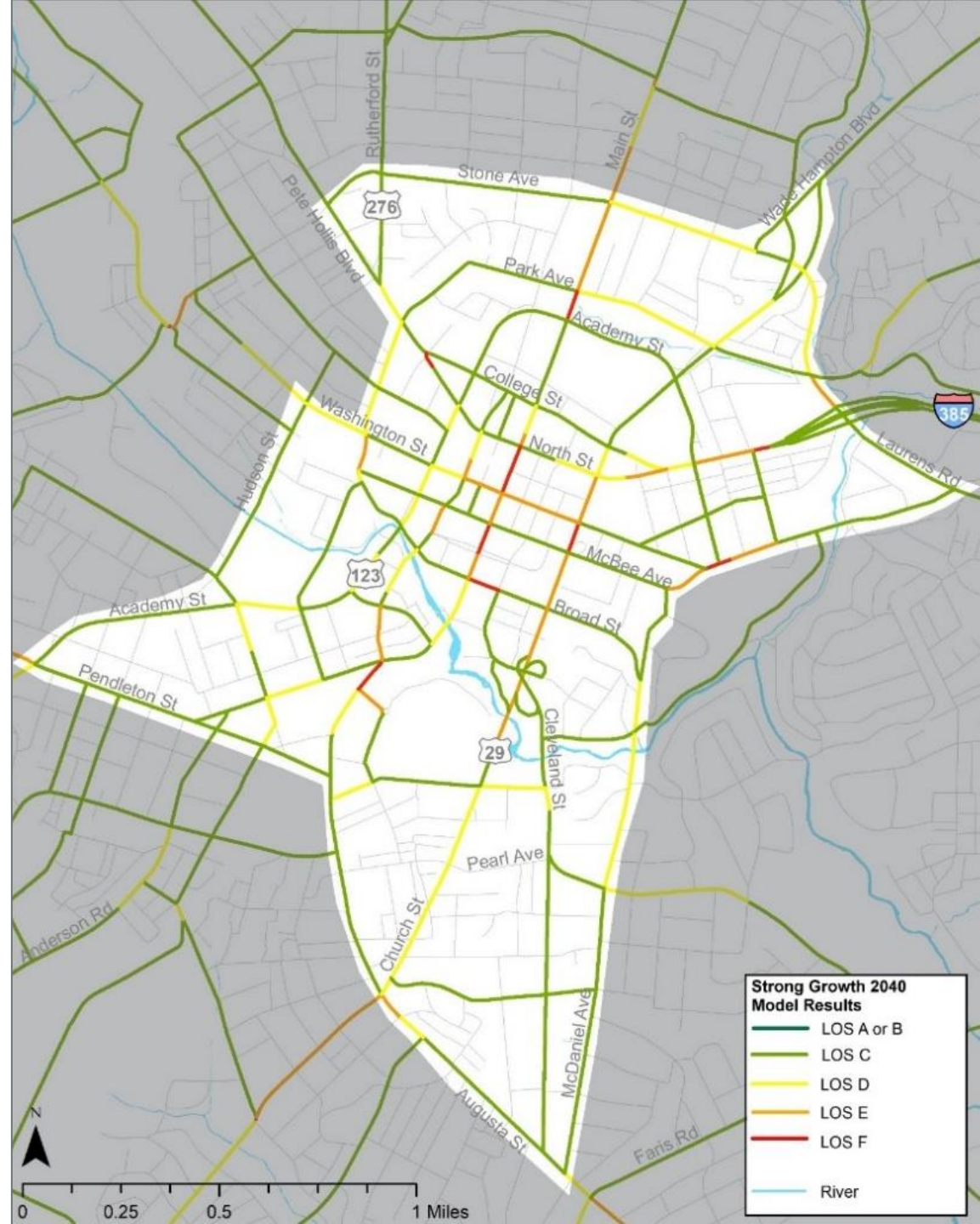
Developing Future Trends

Travel Demand Model Runs

Two travel demand models were analyzed for the future year 2040

- GPATS Horizon2040 model
- Modified “Strong Growth” model which built upon the GPATS model and adjustments based on a market analysis of developments from the DSMP

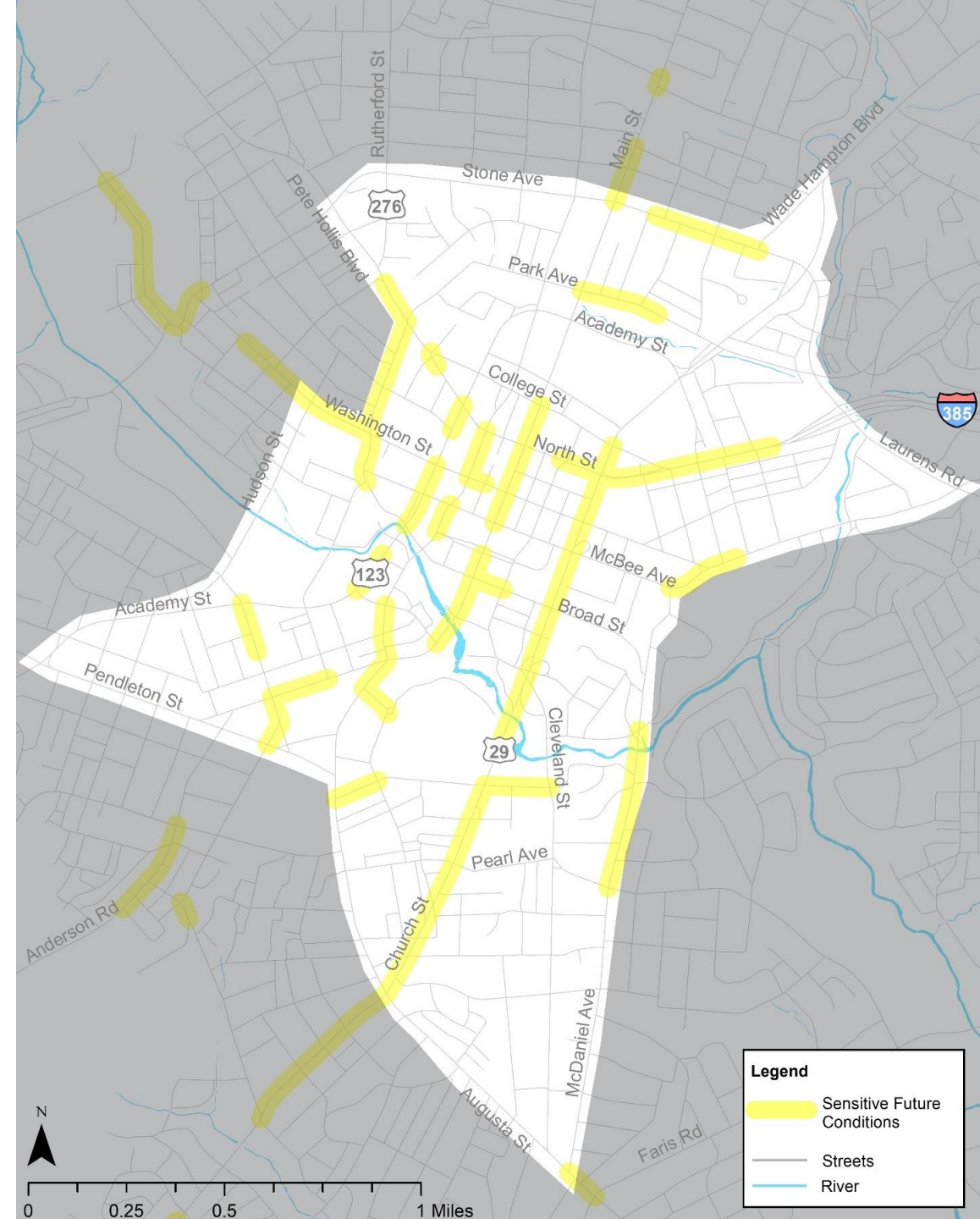
Both models were used to generate LOS projections assuming no changes in the existing road network configuration



Developing Future Trends

Sensitive Corridors

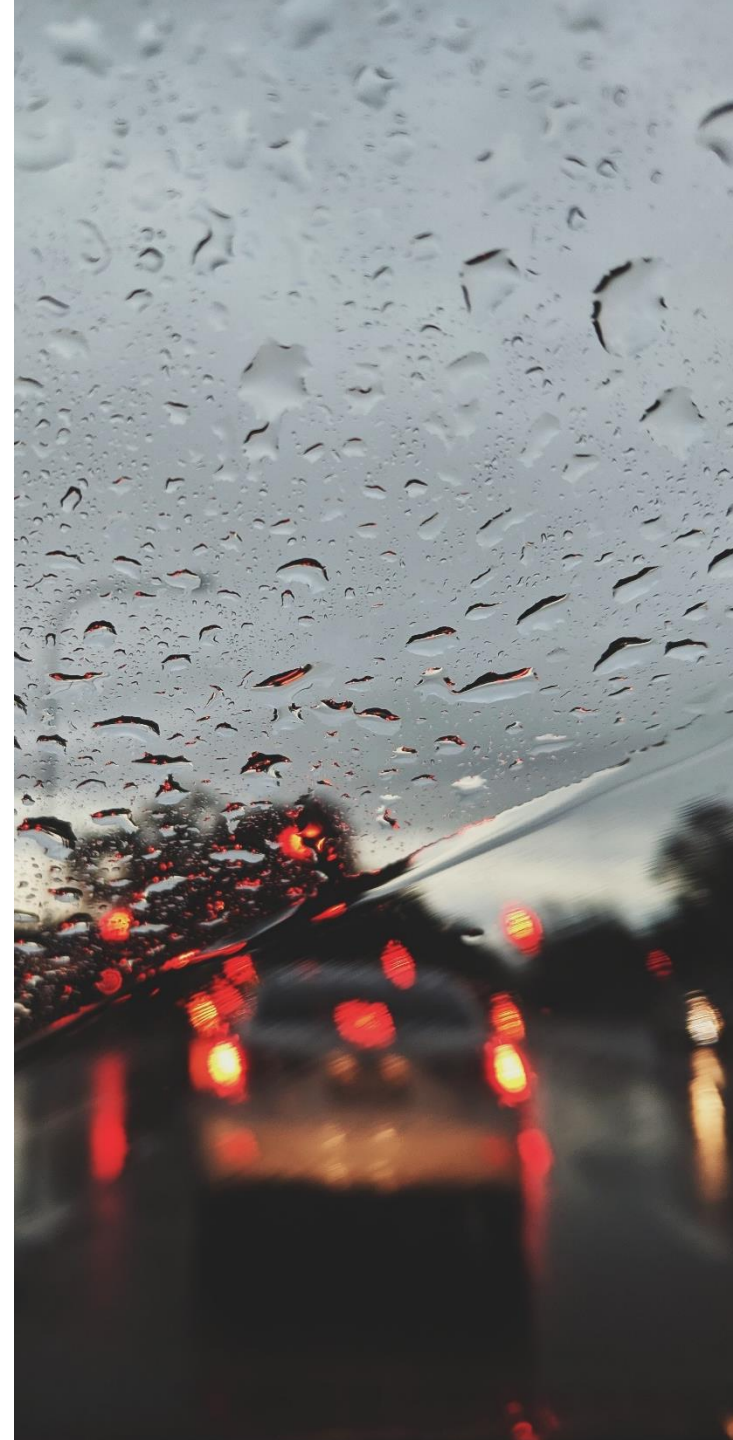
- Identified corridors showing major shifts in LOS from the original GPATS model to the Strong Growth adjusted model
- Indicates areas that are highly sensitive to variations in projected land use and therefore at higher risk of developing poor future conditions



Developing Future Trends

Long-Term Project Needs

- Areas of high need for long-term projects based on model predictions and additional network analysis include:
 - Pete Hollis Boulevard/Buncombe Street complete street corridor transformation
 - I-385 and Stone Avenue/Laurens Road interchange reconfiguration
 - Broad Street-Washington Street corridor connection
 - Cultural Corridor on College Street/Beattie Place
 - Swamp Rabbit Trail extensions and Richland Creek greenway system development on eastern side of downtown



Next Steps

Proposed Phase II

- Develop and analyze long-term project concepts
- Develop a prioritization framework for short- and long-term project list
- Continue to maintain public involvement as project continues
- Incorporate prioritized project list into future GPATS Long-Range Transportation Plan updates



HDR

EXHIBIT

Chapter 24 – OFFENSES of the Code of Ordinances of the City of Greenville is hereby amended by adding Section ____ to provide for a separate offense of bias-based intimidation and will read as follows:

Sec. ____ Bias-based intimidation.

a. Offense defined.

A person who commits a crime in violation of another section of this Chapter, or in violation of any State statute, within the City of Greenville and with the intent in whole or in part to cause harm, injury or damage to the person or property of the victim or to cause the victim to fear harm, injury damage to their person or property, based on the actual or perceived ethnicity, national origin, color, religion, sexual orientation, gender and gender identity or physical or mental disability of the victim is guilty of the separate offense of bias-based intimidation.

b. Penalties.

A violation of this section shall be a misdemeanor and punishable by a fine of not more than \$500.00 and/or by imprisonment for not more than 30 days. The sentence imposed must be consecutive to sentence for the underlying criminal offense unless the court articulates on the record the reasons why the sentences should run concurrently. Any sentence may be suspended upon completion by the defendant of appropriate education, counseling or community service employment as ordered by the court. The court may also designate all or part of the imposed fine be directed to the support of programs designed to combat bias based on ethnicity, national origin, color, religion, sexual orientation, gender and gender identity or physical or mental disability.

c. Restitution authorized.

In addition to the penalties provided for above, the court may order restitution up to the limits of the court's jurisdiction for damages sustained by the victim of this offense directly related to the commission of the crime which may include compensation for medical bills, counseling or therapy or damage to property sustained by the victim as a result of the underlying criminal offense.



Springwood Cemetery Columbarium

**City of Greenville
Parks and Recreation
11/25/19**

Ordinance

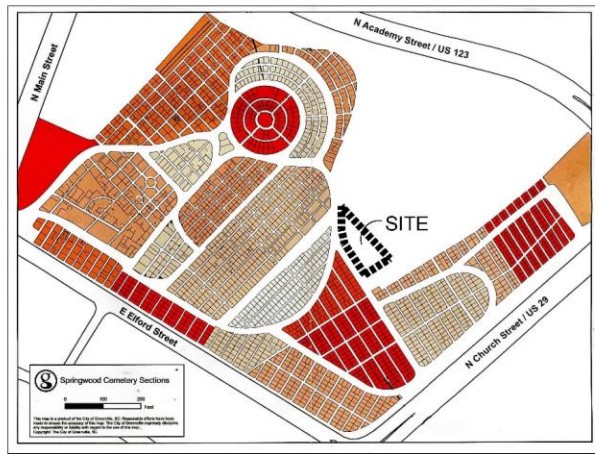
- Authorize project in concept
- Authorize city staff to commence the process by which the columbarium will be designed and constructed
- Authorize city manager and/or his designee to begin advance sales of niches and memorials in accordance with the forms and processes we have developed.
 - The authorization of the advance sale will include the two week period of pre-sales for current cemetery members.

Design Costs

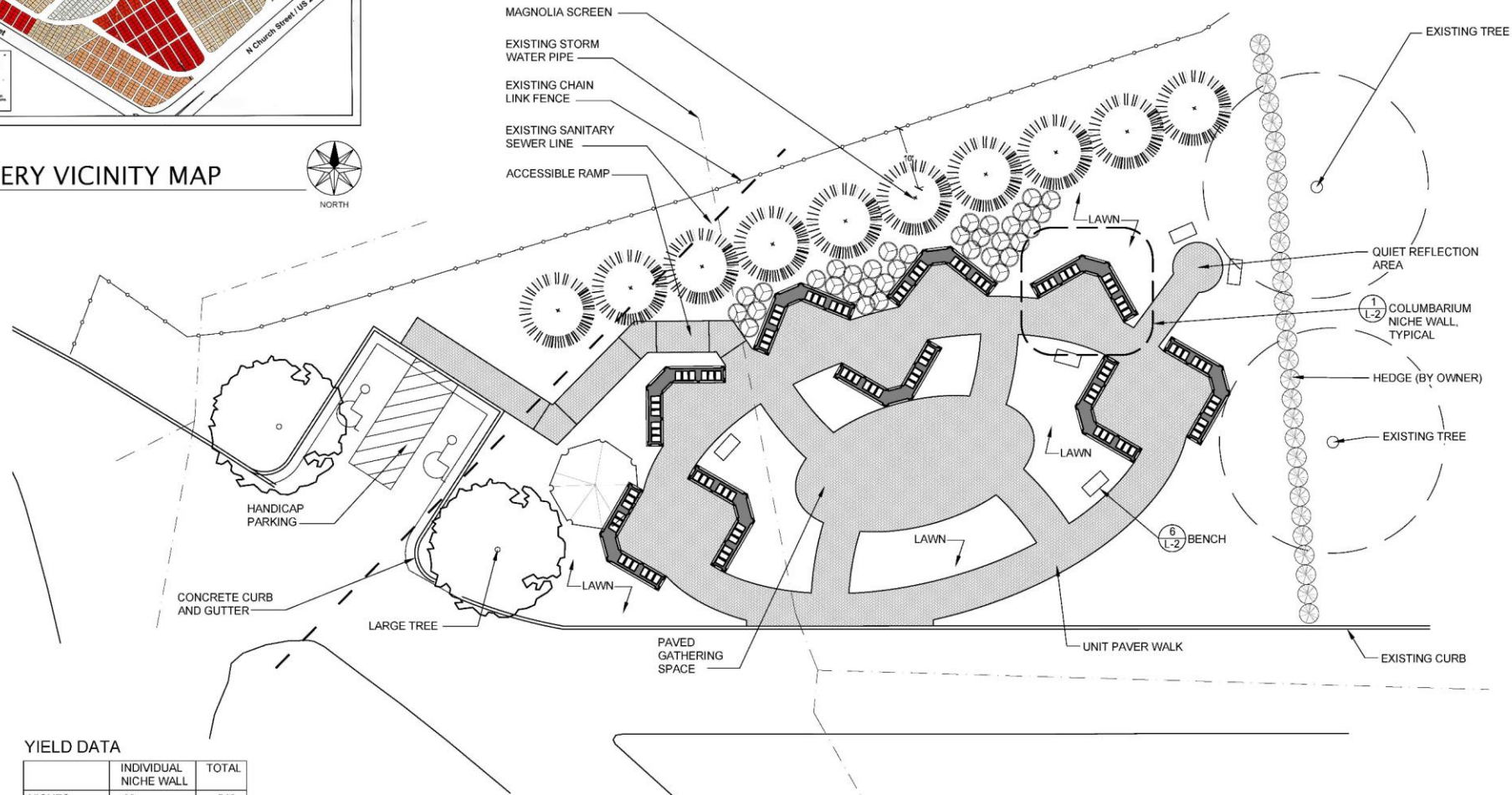
Phase 1 Design Fees Estimate: \$50,000

Sufficient funding is available in the City's Cemetery Fund, Springwood Cemetery accounts to fund the design.





1 CEMETERY VICINITY MAP



YIELD DATA

	INDIVIDUAL NICHE WALL	TOTAL
NICHES	60	540
MEMORIALS	24	216

2 CONCEPTUAL SITE PLAN

SCALE: 1" = 10'-0"



COLUMBARIUM
PLANNERS, INC.
PINEHURST, NORTH CAROLINA

P.O. Box 5255
Pinehurst, NC 28374

Telephone 910-295-8328
Fax 910-295-3420

SPRINGWOOD
CEMETERY

GREENVILLE,
SOUTH CAROLINA

LKC engineering,pllc

140 Agnes Shad Court
Aberdeen, North Carolina, 28315
O: 910-420-1437
F: 910-637-0096
lkceengineering.com
License No. P-1095

LKC ENGINEERING HAS DEVELOPED THESE PLANS
UNDER AN AGREEMENT WITH COLUMBARIUM PLANNERS,
INC. LKC ENGINEERING HAS EXCLUSIVE AUTHORITY IN
PREPARING PLANS, CONSTRUCTION DRAWINGS,
SPECIFICATIONS AND OTHER DOCUMENTS REQUIRED
TO ILLUSTRATE THIS COLUMBARIUM PROJECT.

2EAL

Concept Plan Approved By:

Date:

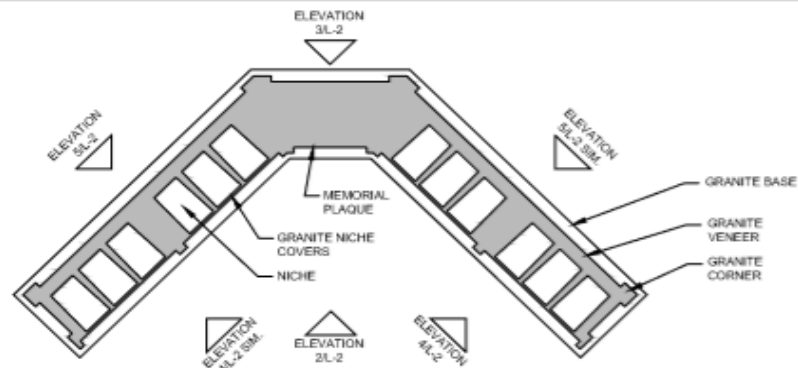
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DRAFTING HISTORY

WORK	DRAFTER	DATE
CONCEPT	PWHJ	09-24-18

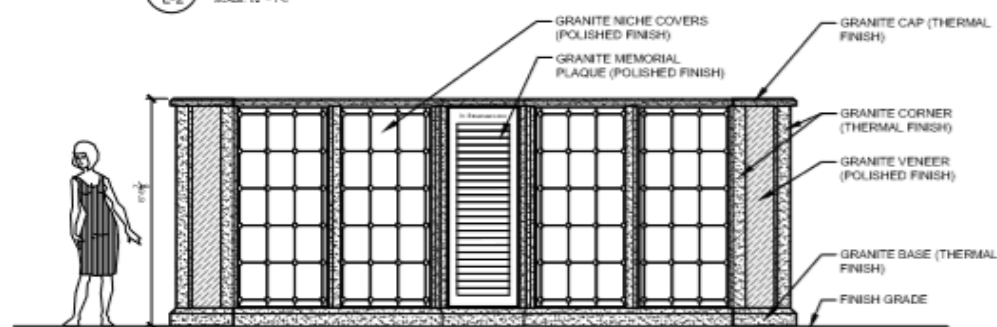
SHEET

L-1



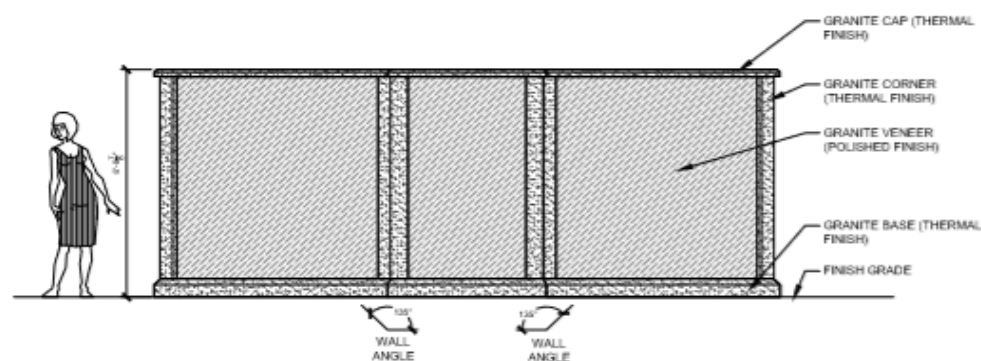
1 TYPICAL NICHE WALL PLAN

SCALE: 1/2" = 1'-0"



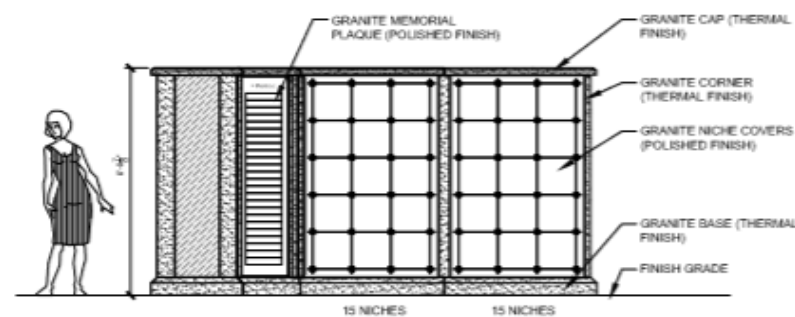
2 NICHE WALL ELEVATION

SCALE: 1/2" = 1'-0"



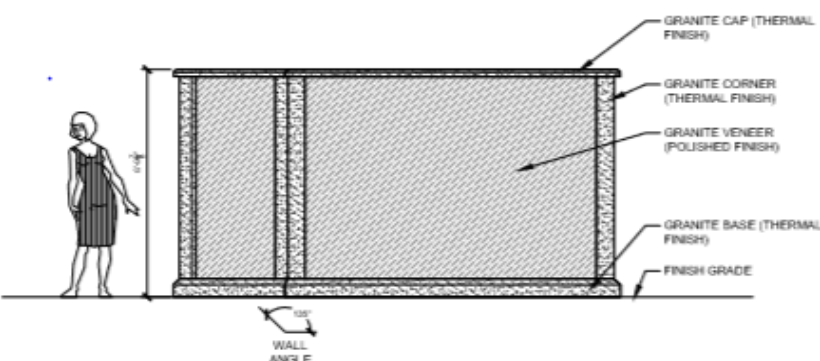
3 NICHE WALL ELEVATION

SCALE: 1/2" = 1'-0"



4 NICHE WALL ELEVATION

SCALE: 1/2" = 1'-0"



5 NICHE WALL ELEVATION

SCALE: 1/2" = 1'-0"



4' GRANITE BENCH

6 BENCH

SCALE: 1/2" = 1'-0"



COLUMBARIUM
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PINEHURST, NORTH CAROLINA

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CEMETERY

GREENVILLE,
SOUTH CAROLINA

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Concept/Plan Approved By:

Date:

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DRAFTING/REVISION:

DATE	BY	DATE
CONCEPT	PLANNING	08-20-10

PROJECT: TYP XXXX-YR

PROJECT: TYP XXXX-YR
L-2
NICHE WALL
PLAN &
ELEVATIONS

PROJECT: TYP XXXX-YR

PROJECT: TYP XXXX-YR

PROJECT: TYP XXXX-YR

PROJECT: TYP XXXX-YR

Design Specifics

Niches

- 540 for total project
 - 324 premium
 - 216 standard
-
- 240 in Phase 1
 - 144 premium
 - 96 standard
 - 300 in Phase 2
 - 180 premium
 - 120 standard

Memorial Plaques

- 216 for total project
 - 96 in Phase 1
 - 120 in Phase 2

Memorial Trees and Benches

- 10 memorial trees for entire project
- 6 memorial benches for entire project

* 9 total walls (4 walls in Phase 1, 5 walls in Phase 2) 60 niches per wall, 24 memorial plaques per wall

Revenue Specifics

Niches Fees

Premium Placement \$6,000
Standard Placement \$5,000

- Includes:
- Space for cremated remains for one or two persons
 - Engraved niche face plate with full names and birth and death dates
 - Perpetual Care

- Does not include:
- Funeral cost
 - Cremation cost
 - Opening/Closing fees

Memorial Items Fees

Memorial Plaque \$500
Includes engraving

Memorial Bench \$5,000
Includes engraved plaque

Memorial Tree \$2,500
Includes engraved plaque

Opening/Closing Fees

Weekday \$750
Weekend \$1,000

Projections

						PHASE 1		PHASE 2		TOTAL PROJECT	
REVENUE											
	Niche Sales					\$ 1,314,000.00		\$ 1,642,500.00		\$ 2,956,500.00	
	Memorial plaques, benches, trees			163,000.00		75,500.00		87,500.00		163,000.00	
Total Projected Revenue				\$ 163,000.00		\$ 1,389,500.00		\$ 1,730,000.00		\$ 3,119,500.00	
EXPENSE											
	Site Preparation			110,871.00		81,046.91		29,824.09		110,871.00	
	Site Work			160,012.50		146,002.00		14,010.50		160,012.50	
	Columbarium Structure			665,270.00		303,320.50		361,949.50		665,270.00	
	Benches			9,600.00		4,800.00		4,800.00		9,600.00	
	Landscaping/Irrigation			20,000.00		10,000.00		10,000.00		20,000.00	
	Maintenance-1st year			10,000.00		10,000.00		-		10,000.00	
	Memorial Trees			8,000.00		4,000.00		4,000.00		8,000.00	
	Marketing Materials			5,000.00		5,000.00		-		5,000.00	
	Relocation of Sexton's House			10,000.00		10,000.00		-		10,000.00	
	Contingency			148,313.03		65,996.90		82,496.13		148,493.03	
Total Estimated Expense				\$ 1,147,066.53		\$ 640,166.31		\$ 507,080.22		\$ 1,147,246.53	

Projected Calendar Year Timetable

2019

May-September

Resolution prepared for Council
Rules and regulations of columbarium
established
Niche sales contract developed and
finalized
Marketing materials prepared

October

Meeting with Springwood Cemetery
members to present the project

November

Ordinance presented to Council
Marketing to begin

2020

Sales Open

Meet goal of raising 100% of Phase I
cost by selling approximately 125
niches

TBD

Site Prep begins

Opening of first phase of
columbarium